

(An Enterprise Fund of the City of St. Louis, Missouri)

Basic Financial Statements and Other Information

June 30, 2024

(With Independent Auditors' Report Thereon)

# WATER DIVISION OF THE CITY OF ST. LOUIS, MISSOURI (An Enterprise Fund of the City of St. Louis, Missouri)

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KPMG LLP Suite 900 10 South Broadway St. Louis, MO 63102-1761

# Independent Auditors' Report

The Honorable Mayor and Members of The Board of Aldermen of the City of St. Louis, Missouri:

#### **Report on the Financial Statements**

#### Opinion

We have audited the financial statements of the Water Division Fund of the City of St. Louis, Missouri (the Water Division), as of and for the year ended June 30, 2024, and the related notes to the financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Water Division as of June 30, 2024, and the changes in its financial position and its cash flows for the year then ended in accordance with U.S. generally accepted accounting principles.

#### Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Water Division and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Emphasis of Matter

As discussed in Note 1(a), the basic financial statements present only the Water Division and do not purport to, and do not, present fairly the financial position of the City of St. Louis, Missouri, as of June 30, 2024, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with U.S. generally accepted accounting principles. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. generally accepted accounting principles, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.



#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Water Division's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Required Supplementary Information

U.S. generally accepted accounting principles require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Water Division's basic financial statements. Schedule 1 and Schedule 2 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.



#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2024 on our consideration of the Water Division's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Water Division's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Water Division's internal control over financial reporting and compliance.



St. Louis, Missouri December 3, 2024

(An Enterprise Fund of the City of St. Louis, Missouri)

Management's Discussion and Analysis - Unaudited

June 30, 2024

(Dollars in thousands)

This section presents Management's Discussion and Analysis (MD&A) of the financial condition and activities of the Water Division of the City of St. Louis, Missouri (Water Division) for the City of St. Louis, Missouri (the City) as of and for the fiscal year ended June 30, 2024. This information should be read in conjunction with the financial statements that follow this section. All dollar amounts are in thousands.

#### **Overview and Financial Highlights**

The Water Division is an enterprise fund of the City. As such, its revenues are dedicated to the completion of its mission to provide the finest quality water and customer service at reasonable prices to the residents, businesses, and industry within the City, as well as to its wholesale customers.

The retail water billing system is split between flat rate and metered customers. Most residential customers (81,493 accounts) are billed quarterly on a flat rate basis. This flat rate system comprises charges for water-using devices such as toilets, bathtubs, showers, the number of rooms in the building, and a charge for outside water use. All businesses, industries, and some residential customers are charged on the metered rate structure. This is a declining block rate structure composed of a quantity charge and a readiness-to-serve charge that is tied to the meter size. Metered users (12,877 accounts) are read and billed quarterly.

At fiscal year-end, the Water Division supplied wholesale water to other water districts/political subdivisions through four separate contracts: one in St. Louis county and three in St. Charles county.

- The Water Division pumped 48.8 billion gallons of treated water in fiscal year 2024.
- Usage by metered customers decreased by 437 million gallons or 4.2% in fiscal year 2024 but metered revenue increased by \$5,004, or 21% during fiscal year 2024.
- The number of flat rate customers in fiscal year 2024 increased by 536 or 0.7%, and flat rate revenue increased by \$7,708 or 30%.
- Wholesale water revenue increased by \$188, or 3%, during fiscal year 2024.
- Other revenue decreased by \$568, or 23%, during fiscal year 2024.
- Operating expenses increased by \$2,532, or 4%, during fiscal year 2024.
- Operating revenues increased by \$12,332, or 22%, during fiscal year 2024.
- The overall change in net position for fiscal year 2024 was (\$5,030), an increase of \$7,038, or 58%, compared to fiscal year 2023.

# **Overview of the Financial Statements**

The MD&A section of this report is an overview of the basic financial statements presented herein. Supplementary or reformatted information is presented to better describe the financial condition and performance of the water system. The Water Division's financial statements are prepared on an accrual basis in accordance with U.S. generally accepted accounting principles set forth by the Governmental Accounting Standards Board (GASB). The Water Division is an enterprise fund of the City. As such, the Water Division relies entirely on the funds it generates, and which are dedicated to its operations.

(An Enterprise Fund of the City of St. Louis, Missouri)

Management's Discussion and Analysis - Unaudited

June 30, 2024

(Dollars in thousands)

Revenues are recognized when earned and expenses are recognized when incurred. Capitalized assets (excluding land) are depreciated over their useful lives. Through the City, the Water Division has authority to issue revenue bonds secured by the revenues of the water system.

The basic financial statements include a balance sheet; a statement of revenues, expenses, and changes in fund net position; a statement of cash flows; and notes to the basic financial statements. The balance sheet provides information regarding the type and amount of resources and obligations at year-end. The statement of revenues, expenses, and changes in fund net position reflects the results of the water system's operations during the year as well as how net position changed over the year. The statement of cash flows presents changes in cash and cash equivalents that resulted from operating, financing, or investing activities.

The notes to the basic financial statements contain important information including required disclosures and other information essential for a complete understanding of the financial data presented in the various statements.

#### **Net Position**

This table is a summary of the Water Division's net position as of June 30, 2024 and 2023:

		2024	2023	Dollar change	Percentage change
Assets:					
Other assets	\$	34,811	41,326	(6,515)	(16)%
Capital assets		176,496	170,935	5,561	3
Deferred outflow of resources		5,898	7,804	(1,906)	(24)
Total assets and deferred outflow					
of resources	\$	217,205	220,065	(2,860)	(1)%
Liabilities:					
Long-term liabilities	\$	30,596	26,177	4,419	17 %
Other liabilities		24,423	26,728	(2,305)	(9)
Deferred inflow of resources	_	138	82	56	68
Total liabilities and deferred inflow					
of resources	\$	55,157	52,987	2,170	4 %
Net position:					
Net investment in capital assets	\$	171,154	165,114	6,040	4 %
Restricted for debt service		1,034	1,032	2	—
Unrestricted	_	(10,140)	932	(11,072)	(1,188)
Total net position	\$	162,048	167,078	(5,030)	(3)%

(An Enterprise Fund of the City of St. Louis, Missouri)

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June 30, 2024

(Dollars in thousands)

Other assets decreased by \$6,515, or 16%, while capital assets increased by \$5,561, or 3%. During fiscal year 2024, the trend continued in spending of ordinance funds and capital projects for system improvements and purchase of motor vehicles and construction equipment.

The increase in long-term liabilities of \$4,419 or 17%, is mostly due to the reclassification of the water revenue bonds payable of \$4,858 back to long-term liability. In fiscal year 2023, the entire water revenue bonds payable of \$5,821 was stated as current liability because the Water Division did not meet its debt coverage ratio as required under Section 810 (C) (b) of the Water Revenue Bonds Indenture of Trust. With the passage of Ordinance 71683, the two water rate increases of 20% which took effect on July 1, 2023, and January 1, 2024, the Water Division was able to meet its debt service coverage ratio required by the Indenture of Trust for the fiscal year 2024.

Offsetting the above long-term liabilities increase are decreases in customer deposits of \$560 or 30%, sick leave liability of \$96, or 14% and other liability to the City of St. Louis, Missouri of \$115, or 5%. At June 30, 2024, the net pension liability is \$19,698.

Other liabilities decreased by \$2,305, or 9%, from 2023 due to bond principal payment of \$477 and reclassification of the water revenue bonds payable of \$4,858 to long-term liability as noted in the paragraph above. Offsetting these decreases are increases in accounts and wages payable by \$1,255, or 23%, other accrued liabilities by \$333, or 13%, unearned revenue by \$690, or 35% and due to the City of St. Louis, MO by \$717 or 7%. Accrued liabilities related to probable pending claims and litigation decreased by \$97 or 24%

Deferred outflow of resources decreased by \$1,906, or 24%, while deferred inflow of resources increased by \$56, or 68% due to net differences between the projected and actual earnings on the pension plan investments.

The preceding table shows that 105% of Water Division net position in fiscal year 2024 are invested in capital assets such as land, buildings, reservoirs, basins, transmission and distribution mains, and equipment, less the related debt outstanding used to acquire those capital assets. These capital assets are used to provide water service to all customers of the Water Division. These capital assets were either cash financed, contributed capital, or acquired through the issuance of revenue bonds.

(An Enterprise Fund of the City of St. Louis, Missouri)

Management's Discussion and Analysis - Unaudited

June 30, 2024

(Dollars in thousands)

#### Summary of Revenues, Expenses, and Changes in Net Position

The Water Division's revenues, expenses, and changes in net position for the fiscal years ended June 30, 2024 and 2023, are summarized as follows:

	_	2024	2023	Dollar change	Percentage change
Operating revenues Operating expenses	\$	69,313 (71,190)	56,981 (68,658)	12,332 (2,532)	22 % 4
Operating loss		(1,877)	(11,677)	9,800	(84)
Nonoperating revenues, net		849	1,091	(242)	(22)
Loss before transfers contribution and transfers		(1,028)	(10,586)	9,558	(90)
Capital contributions Transfers in Transfers out		(4,002)	1,145 517 (3,144)	(1,145) (517) (858)	(100) (100) 27
Decrease in net position	\$_	(5,030)	(12,068)	7,038	(58)%
Net position, end of year	\$	162,048	167,078	(5,030)	(3)%

(An Enterprise Fund of the City of St. Louis, Missouri)

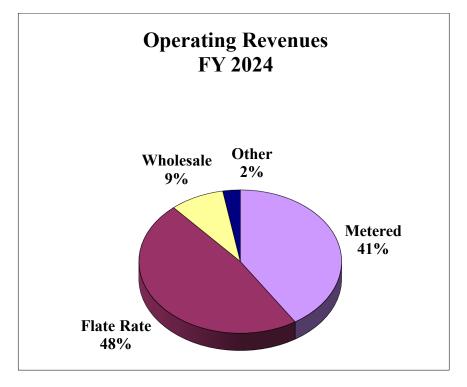
Management's Discussion and Analysis - Unaudited

June 30, 2024

(Dollars in thousands)

#### Revenues

The chart below depicts the four sources of operating revenue for the Water Division for fiscal year 2024 and each source's percentage contribution to total operating revenues:



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Management's Discussion and Analysis - Unaudited

June 30, 2024

(Dollars in thousands)

The table below summarizes the sources of total revenues (operating and nonoperating) for the Water Division for fiscal years 2024 and 2023. This comparison details the change in dollars and percent between the two fiscal years by component revenue source.

	_	2024	2023	Dollar change	Percentage change
Operating revenues:					
Metered	\$	28,352	23,348	5,004	21 %
Flat rate		33,036	25,328	7,708	30
Wholesale		5,995	5,807	188	3
Other		1,930	2,498	(568)	(23)
Total operating revenue	s _	69,313	56,981	12,332	22
Nonoperating revenues:					
Investment earnings, net		901	660	241	37
Miscellaneous, net		246	691	(445)	(64)
Total nonoperating					
revenues		1,147	1,351	(204)	(15)
Total revenues	\$	70,460	58,332	12,128	21 %
Transfers in from other funds of the					
City of St. Louis, Missouri	\$	—	517	(517)	(100)%
Capital contributions	\$	—	1,145	(1,145)	(100)%

The increases in both metered and flat rate revenues are attributed to the two-water rate increases of 20% which took effect on July 1, 2023 and January 1, 2024.

Metered water revenue increased by \$5,004, or 21% and flat rate revenue increased by \$7,708, or 30%. Metered customers increased by 166 accounts, or 1% and flat rate customers increased by 536 accounts, or 0.7%.

Wholesale revenue increased by \$188, or 3%. While total consumption decreased by 6,113 million gallons or 0.1%, unit price increased by 4% in fiscal year 2024 compared to fiscal year 2023.

Other revenues decreased by \$568 or 23%, compared to fiscal year 2023 due to a decrease in completed reimbursable projects in fiscal year 2024.

Investment earnings, net, increased by \$241, or 37%, due to an increase in interest rates on investments in fiscal year 2024.

Miscellaneous revenues, net decreased by \$445, or 64%, mostly due to a decrease in sales of surplus items and scrap metals.

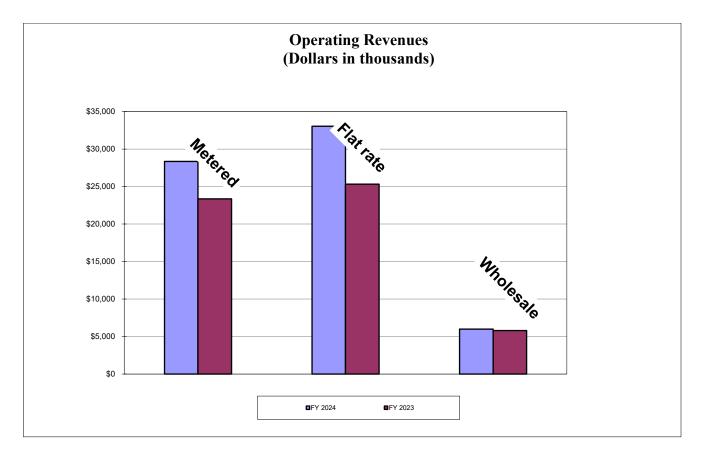
(An Enterprise Fund of the City of St. Louis, Missouri)

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June 30, 2024

(Dollars in thousands)

The chart below graphically displays the changes in the metered, flat rate, and wholesale revenue components of operating revenues from fiscal year 2023 to fiscal year 2024.



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Management's Discussion and Analysis - Unaudited

June 30, 2024

(Dollars in thousands)

#### Expenses

The table below summarizes the Water Division's expenses for fiscal years 2024 and 2023:

				Dollar	Percentage
	_	2024	2023	change	change
Operating expenses:					
Supply and purification	\$	26,057	22,617	3,440	15 %
Transmission and distribution		16,043	17,102	(1,059)	(6)
Power and pumping		10,285	9,409	876	9
Depreciation (not allocated to					
other operating expenses)		6,022	6,021	1	—
Administrative and general		5,945	6,010	(65)	(1)
Interfund service used		3,084	4,177	(1,093)	(26)
Customer accounting		2,143	1,831	312	17
Cost of service line maintenance		539	572	(33)	(6)
Collector of revenue's fee, net		1,062	909	153	17
Cost of community service	_	10	10		
Total operating expenses		71,190	68,658	2,532	4
Nonoperating expenses:					
Interest expense on long-term					
obligations		254	253	1	—
Loss on disposal of capital assets	_	44	7	37	529
Total nonoperating expenses	; _	298	260	38	15
Total expenses	\$	71,488	68,918	2,570	4 %
Transfers to City of St. Louis, Missouri	\$	4,002	3,144	858	27 %

Total operating expenses increased by \$2,532, or 4%, in fiscal year 2024 compared to fiscal year 2023. The increase is mostly attributable to the chemical expense which rose to \$2,360, or 21%, in fiscal year 2024. While pumping went up by 3.5 billion gallons, or 8%, chemical prices continued to climb in fiscal year 2024. Other services increased by \$1,515, or 16%, while materials and supplies decreased by \$1,390 or 24%. This is due to the Water Division's continued use of electrical, HVAC, plumbing and other contractual services to compensate for the high rate of position vacancy. Most contractual agreements include materials and supplies for repair and maintenance works.

Supply and purification increased by \$3,440 or 15%. Chemicals, which totaled \$13,840 in fiscal year 2024, increased by \$2,360, or 21% from fiscal year 2023. During fiscal year 2024, the price increases on all chemicals range from 7% to 30% or an average of 15%. Additionally, chemical usage increased due to an increase in water production by 8%. Other increases include salaries, wages and benefits, support services, and other services, by \$173, or 3%, by \$789, or 30%, by \$261, or 12%, respectively, while materials and

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Management's Discussion and Analysis - Unaudited

June 30, 2024

(Dollars in thousands)

supplies decreased by \$130, or 18%. These increases were due to our continued use of electrical, HVAC and other contractual services.

Transmission and distribution expenses decreased by \$1,059, or 6%, from fiscal year 2023. This is mostly reflective of decreases in salaries, wages and benefits by \$1,190, or 13%, due to high vacancy rate. To compensate for the staffing shortage, we used contractual services which resulted in an increase in other services such as plumbing, debris hauling, etc., by \$1,690, or 36%. Materials and supplies decreased by \$1,259, or 26%, due to service contract agreements that include materials and supplies. Transfers out of completed projects to capital assets increased by \$385, or 12%, which in effect, decreased expenses. Support services decreased by \$134, or 26%.

Power and pumping increased by \$876, or 9%. This is due to increases in purchased power by \$419, or 12%, due to increase in pumping. Salaries, wages and benefits increased by \$407 or 16%, and other services increased by \$226, or 17%. Conversely, support services also decreased by \$179, or 10%.

Administrative and general expenses decreased by \$65, or 1%. Other services decreased by \$680, or 51%, from fiscal year 2023. An accrual of probable pending litigations of \$401 was recorded in fiscal year 2023 and was partially settled in fiscal year 2024. In fiscal year 2024, an accrual of \$304 was recorded, which resulted to a total of (\$85) in pending litigations, a decrease of \$493 from fiscal year 2023. Additionally, professional services, computer services, facilities and ground services decreased by \$187 in fiscal year 2024. Offsetting the decreases are increases in salaries, wages and benefits by \$163, or 8%, support services by \$43, or 39%, and bad debts expense by \$411, or 18%.

Interfund services used decreased by \$1,093, or 26%. Payments to the Settlement Fund to workers' compensation expenses and IBNR plus reserve decreased by \$839, or 32%. Workers' compensation costs are managed by the Settlement Fund, an internal service-fund of the City of St. Louis, Missouri. The Water Division reimburses the Settlement Fund for these paid claims on a cost-reimbursement basis. Reimbursement to the City for services it provides to the Water Division through cost allocation totaled \$1,397, an increased by \$70, or 5%.

Customer accounting expenses increased by \$312, or 17%, mostly due to increases in salaries, wages and benefits of \$147, or 10%, support services, other services and materials and supplies by \$165, or 47%, from fiscal year 2023.

Service line maintenance costs decreased by \$33, or 6% from fiscal year 2023.

The Collector of Revenue's fee increased by \$153, or 17% from fiscal year 2023.

#### **General Trends and Significant Events**

In June 2023, the City of St. Louis passed Ordinance 71683 which authorized a three-tiered water rate increases as follows: (1) 20% across the board water rate increase effective July 1, 2023; (2) 20% across the board water rate increase effective January 1, 2024 and (3) on January 1 of each calendar year from January 1, 2026 and thereafter, (a) across the board water rate increase based on the annual change in CPI-U for the preceding calendar year as published by the US Bureau of Labor Statistics in the event that the CPI-U

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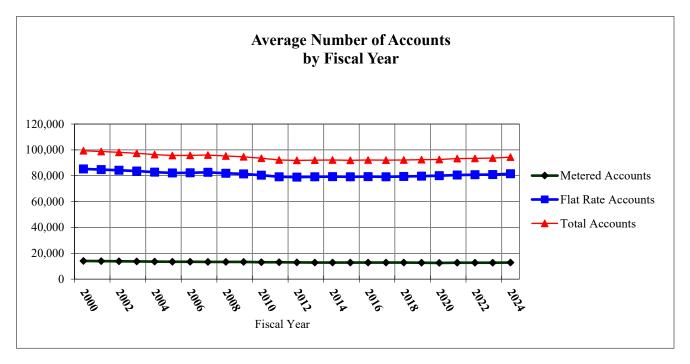
Management's Discussion and Analysis - Unaudited

June 30, 2024

(Dollars in thousands)

for the preceding calendar year is a positive number; and (b) in the event the CPI-U for the preceding calendar year is not a positive number, the rate shall continue without change for another calendar year.

The chart below depicts the number of flat rate and metered accounts over the last 24 years.



# Rate Covenant

Article VII of the Fourth Supplemental Indenture of Trust dated November 1, 2013 sets forth covenants applicable for the Series 2013 Water Revenue Refunding Bonds (Series 2013 Bonds). One of the covenants is that the City will enforce charges for services as provided in Section 810 (C) (b) of the original Indenture of Trust dated April 1, 1994 which requires that as long as bonds remain outstanding and unpaid, the City will adopt or continue in effect water rates sufficient to produce net revenues for the next succeeding fiscal year at least equal to one hundred ten percent (110%) of the amount of the principal and interest coming due on all bonds during the next succeeding fiscal year. Additionally, if the City has not adjusted water rates within a 24-month period since the last adjustment, the City shall engage a consulting engineer to perform a water rate study for the purpose of determining net revenues for the next succeeding two-year period. If the study indicates that a rate adjustment is necessary to comply with the rate covenants, the City agrees to make the necessary action to comply with the rate covenants. A water rate study was completed in October 2021.

At June 30, 2024, the Water Division's debt coverage ratio was calculated at 393% compared to (1,054%) in fiscal year 2023.

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Management's Discussion and Analysis - Unaudited

June 30, 2024

(Dollars in thousands)

#### **Capital Assets and Long-Term Debt**

Total capital assets being depreciated increased by \$11,235 or 3%, from fiscal year 2023 to fiscal year 2024. The increase mostly reflects completed improvement projects to pumping and purification equipment, building and structures of \$2,363. Additional net capital spending of \$8,497 on water mains, lines, and accessories throughout the water distribution system also contributed to the increase. Capital assets also increased by \$375 due to purchases of replacement motor vehicles, construction and maintenance equipment.

The Water Division recorded noncancelable long-term leases of equipment and recorded a right-to-use lease asset for \$180 in fiscal year 2024.

During fiscal year 2014, and pursuant to authority granted in Ordinance 69504, the City authorized the Water Revenue Refunding Bonds (State of Missouri-Direct Loan Program) Series 2013, in an aggregate principal amount to not exceed \$9,500. This drawdown loan is used to fund projects associated with the extension, improvement, purchase, acquisition, construction, and enlargement of the City's Waterworks System. The revenue bonds mature annually through fiscal year 2034 with a fixed rate of 1.56%. The final drawdown was completed in fiscal year 2017.

#### **Requests for Additional Information**

The financial information presented in this document is intended to provide a general overview of the Water Division's finances. Any questions regarding the information provided in this report should be addressed to the Finance Office, City of St. Louis Water Division, 1640 South Kingshighway, St. Louis, Missouri 63110.

(An Enterprise Fund of the City of St. Louis, Missouri)

Balance Sheet

June 30, 2024

(In thousands)

#### Assets and Deferred Outflow of Resources

Current assets:	
Cash and cash equivalents:	
Restricted	\$ 2,176
Unrestricted	1,677
Investments-unrestricted	11,322
Accounts receivable, net	5,093
Unbilled water revenue	5,502
Unbilled revenue-other services	42
Supplies and materials	4,181
Other assets	90
Due from City of St. Louis, Missouri	 815
Total current assets	 30,898
Noncurrent assets:	
Investments-restricted	2,039
Right-to-use lease, net	159
Capital assets, net:	
Nondepreciable	8,958
Depreciable	167,538
Intangible assets, net	 1,715
Total noncurrent assets	180,409
Deferred outflow of resources – pension	 5,898
Total assets and deferred outflow of resources	\$ 217,205

(An Enterprise Fund of the City of St. Louis, Missouri)

**Balance Sheet** 

June 30, 2024

(In thousands)

#### Liabilities, Deferred Inflow of Resources, and Net Position

Current liabilities: Payable from unrestricted assets: Accounts and wages payable Other accrued liabilities Unearned revenue Current portion of lease liabilities Due to City of St. Louis, Missouri	\$	6,773 2,813 2,645 31 11,576
Total current liabilities payable from unrestricted assets		23,838
Payable from restricted assets: Current maturities of water revenue bonds payable Accrued interest payable		486 99
Total current liabilities payable from restricted assets		585
Total current liabilities		24,423
Noncurrent liabilities: Water revenue bonds payable Lease liabilities Customer deposits – payable from restricted assets Unearned revenue – payable from restricted assets Net pension liability Other liability due to the City of St. Louis, Missouri Sick leave liability		4,858 126 1,289 1,892 19,698 2,121 612
Total noncurrent liabilities		30,596
Deferred inflow of resources – pension		138
Total liabilities and deferred inflow of resources		55,157
Net position: Net investment in capital assets Restricted for debt service Unrestricted Total net position	¢	171,154 1,034 (10,140) 162,048 217,205
Total liabilities, deferred inflow of resources, and net position	\$	217,203

See accompanying notes to basic financial statements.

(An Enterprise Fund of the City of St. Louis, Missouri)

Statement of Revenues, Expenses, and Changes in Net Position

Year ended June 30, 2024

(In thousands)

Operating revenues: Metered Flat rate Wholesale Other	\$ 28,352 33,036 5,995 1,930
Total operating revenues	 69,313
Operating expenses: Supply and purification Transmission and distribution Power and pumping Depreciation (not allocated to other operating expenses) Administrative and general Interfund services used Customer accounting Cost of service line maintenance Collector of revenue's fee, net Cost of community service	 $\begin{array}{c} 26,057\\ 16,043\\ 10,285\\ 6,022\\ 5,945\\ 3,084\\ 2,143\\ 539\\ 1,062\\ 10\end{array}$
Total operating expenses	 71,190
Operating loss	 (1,877)
Nonoperating revenues (expenses): Investment earnings Interest expense on long-term obligations Miscellaneous, net Loss on disposal of capital assets	 901 (254) 246 (44)
Total nonoperating revenues, net	 849
Loss before transfers	 (1,028)
Transfers to other funds of the City of St. Louis, Missouri	 (4,002)
Total transfers	 (4,002)
Decrease in net position	(5,030)
Total net position, beginning of year	 167,078
Total net position, end of year	\$ 162,048

See accompanying notes to basic financial statements.

(An Enterprise Fund of the City of St. Louis, Missouri)

Statement of Cash Flows

Year ended June 30, 2024

(In thousands)

Cash flows from operating activities: Receipts from customers and users Payments to suppliers of goods and services Payments to employees Payments for interfund services used	\$	65,890 (34,949) (19,227) (4,429)
Net cash provided by operating activities		7,285
Cash flows from noncapital financing activities: Interest and principal paid on share of bond pension liability Transfers to other funds of the City of St. Louis, Missouri	_	(274) (3,673)
Net cash used in noncapital financial activities		(3,947)
Cash flows from capital and related financing activities: Acquisition and construction of capital assets Acquisition and purchase of intangible assets Interest paid on water revenue bonds Principal paid on water revenue bonds Other capital and financing activities		(13,324) (43) (88) (477) 1,014
Net cash used in capital and related financing activities		(12,918)
Cash flows from investing activities: Purchase of investments Proceeds from sales and maturities of investments Interest income on cash and investments		(7,375) 14,107 901
Net cash provided by investing activities		7,633
Net decrease in cash and cash equivalents	\$	(1,947)
Cash and cash equivalents at beginning of year: Unrestricted Restricted	\$ 	3,989 <u>1,811</u> 5,800
Cash and cash equivalents at end of year:	*	,
Unrestricted Restricted	\$	1,677 2,176
	\$	3,853

(An Enterprise Fund of the City of St. Louis, Missouri)

#### Statement of Cash Flows

Year ended June 30, 2024

(In thousands)

Reconciliation of operating loss to net cash provided by operating activities: Operating loss	\$	(1,877)
Adjustments to reconcile operating loss to net cash provided by operating activities:		
Depreciation		6,955
Amortization		327
Changes in assets and liabilities:		
Accounts receivable, net		(290)
Unbilled revenue		(902)
Supplies and materials		(386)
Other assets		68
Right-to-use lease asset and lease liability, net		(2)
Accounts and wages payable		1,159
Other accrued liabilities		333
Unearned revenue		1,053
Due to/from City of St. Louis, Missouri		(283)
Customer deposits		(560)
Net pension liability, net of deferrals		1,805
Pension bond liability		(115)
Total adjustments		9,162
Net cash provided by operating activities	\$	7,285
Supplemental disclosures of noncash activities:		
Loss on disposal of capital assets	\$	44
Acquisition of leased assets	т	180

See accompanying notes to basic financial statements.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

# (1) Summary of Significant Accounting Policies

#### (a) Reporting Entity

The basic financial statements include only the Water Division of the City of St. Louis, Missouri (the Water Division). The Water Division represents a separate enterprise fund of the City of St. Louis, Missouri (the City), and therefore, the basic financial statements of the Water Division are not intended to present the financial position, changes in financial position, and cash flows of the City as a whole in conformity with U.S. generally accepted accounting principles.

#### (b) Basis of Accounting

Governmental enterprise funds are used to account for operations of governmental entities that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that costs (expenses, including depreciation) of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges.

The Water Division prepares its basic financial statements in accordance with U.S. generally accepted accounting principles for governmental enterprise funds that are similar to those for commercial enterprises. Accordingly, the economic resources measurement focus and accrual basis of accounting are used, whereby expenses are recorded when incurred and revenues when earned. Unbilled water revenues are accrued based on estimated billings for service provided through the end of the current fiscal year. In reporting its financial activity, the Water Division applies all applicable Governmental Accounting Standards Board (GASB) pronouncements.

Enterprise funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with an enterprise fund's ongoing operations. The principal operating revenues of the Water Division are charges to customers for water service. Operating expenses include the cost of services, administrative expenses, and depreciation. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### (c) Accounts Receivable, Net

Accounts receivable at June 30, 2024, consist of \$17,366 due from metered and flat rate customers and \$1,213 due from other customers. Such amounts are recorded net of an allowance for uncollectible accounts of \$13,486.

#### (d) Unbilled Water Revenue

The Water Division records the estimated amount of accrued, but unbilled, water revenue. This is a result of the Water Division billing its metered customers after the three-month billing cycle of water usage. At June 30, 2024, unbilled water revenue amounted to \$5,502.

#### (e) Supplies and Materials

Supplies and materials are valued using a moving average cost.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

#### (f) Capital Assets, Net

Capital assets, excluding right-to-use lease assets, were originally recorded in the accounts in 1958 and were based on an engineering study of the historical cost of properties constructed by employees of the Water Division. Accumulated depreciation, at the date the assets were recorded, was established after a review by a consulting firm.

Additions to capital assets subsequent to 1958 are recorded at historical cost. Provisions for depreciation of the capital assets are computed on a straight-line basis over the estimated useful lives of the assets and are charged to operating expenses. The estimated useful lives of depreciable assets are as follows:

	Years
Buildings and structures	44–55
Pumping equipment	28–44
Hydrants, transmission mains, and lines	50-100
Meters	33
Other equipment	5–25

#### (g) Intangible Assets, Net

Intangible assets consist of software development costs and a valve assessment project. These assets are amortized on the straight-line method over five years and ten years, respectively.

#### (h) Accounts and Wages Payable

Accounts and wages payable at June 30, 2024, comprises \$2,829 of accrued salaries and benefits and \$3,944 due to vendors and contractors.

#### (i) Other Accrued Liabilities

Other accrued liabilities at June 30, 2024, consists of sales tax of \$480, safe drinking levy of \$688, customer over collected accounts of \$1,226 and \$304 pending litigation (as described in note 9). Also included is the non-current liability portion of other liability due to the City of St. Louis, MO of \$115.

#### (j) Vacation and Sick Leave Benefits

Under the terms of the City's personnel policy, employees of the City are granted vacation and sick leave. The vacation liability reflects the amounts attributable to employee services already rendered and are cumulative. The vacation liability totaled \$1,929 as of June 30, 2024, and is included in accounts and wages payable.

Employees who have unused sick leave balances may, at retirement, elect to receive payment for one-half of the sick leave balance. As an estimate of the portion of sick leave that will result in termination payments, a liability has been recorded on the accompanying basic financial statements and represents one-half of the accumulated sick leave balances for those employees who will be

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

eligible to retire within five years. The sick leave liability totaled \$612 of June 30, 2024, and is classified as a noncurrent liability.

#### (k) Unearned Revenue

The Water Division recognizes revenue associated with a service line maintenance surcharge in the period the related costs are incurred. Accordingly, the Water Division recognized surcharge revenue of \$539 during the year ended June 30, 2024, which is reported within other operating revenues. Unearned service line maintenance revenue amounted to \$2,355 at June 30, 2024.

The Water Division maintains a restricted cash account for amounts collected for service line maintenance. Interest earned is recorded in this cash account and the account balance is restricted solely for service line maintenance.

The Water Division records unearned revenue for amounts billed but not yet earned. This is the result of the Water Division billing its flat rate customers in advance of actual water usage. Revenue billed but not yet earned amounted to \$2,182 at June 30, 2024.

#### (I) Customer Deposits

The Water Division requires that metered customers deposit an amount approximately equal to an estimated billing for one cycle. These deposits are refunded to the customer, along with accrued interest on the deposits, when certain criteria have been met. The Water Division also holds deposits for construction-related work that are applied against the billing for work performed.

#### (m) Net Position

Net position is displayed in three components as follows:

(i) Net Investment in Capital Assets

This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition and construction of those assets.

(ii) Restricted

This consists of net position that is legally restricted by outside parties or by law through constitutional provisions or enabling legislation. Net position restricted by statutory restrictions represents tax and other revenue sources that are required by statute to be expended only for specific purpose or purposes.

(a) Customer Deposits – City ordinances provide that amounts paid by customers as deposits on metered water accounts and construction be held until such time as they are returned to customers in the form of cash or as a credit on the applicable customer's water bill. The balance of customer deposits as of June 30, 2024, is \$1,289.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

(b) Service Line Maintenance – City ordinances provide that the Water Division collects a \$3 (in whole dollars) per quarter surcharge from flat rate and metered residential customers having six or less dwelling units. These funds are deposited in the Service Line Maintenance Account. This account, including interest earned, is used to pay for the repair of certain portions of the water lines for these customers. The balance of service line maintenance fund as of June 30, 2024, is \$1,892.

#### (iii) Unrestricted

This consists of net position that does not meet the definition of "restricted" or "net investment in capital assets." Included within unrestricted assets are the following components, which have been approved by City ordinance:

(c) Construction Funds – City ordinances provide that amounts appropriated from the Water Contingent Account shall be held in the Construction Fund from which they shall be disbursed for the purposes contemplated in these ordinances. The balance of this fund as of June 30, 2024, is \$1,651, which funds are designated for capital projects and have been approved by City ordinances.

#### (n) Statement of Cash Flows

For purposes of the statement of cash flows, cash and cash equivalents are defined as all highly liquid investments with a maturity of 3 months or less when purchased.

#### (o) Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires the Water Division to make estimates and assumptions that affect the reported amounts of assets and liabilities at fiscal year-end and revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### (p) Leases (Lessee)

The Water Division is a lessee for a noncancelable long-term leases of equipment, for which the Water Division recognizes a lease liability.

The Water Division initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of the lease payments made. The right-to-use lease asset is initially measured at the initial amount of the lease liability. Subsequently, the right-to-use lease asset is amortized into amortization expense on a straight-line basis over the term of the lease.

#### (q) Subscription-Based Information Technology Arrangements (SBITA)

The Water Division evaluated its existing subscription-based software arrangements and determined that they are all short-term, cancellable arrangements and had no effect on its net position as of June 30, 2024.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements June 30, 2024 (In thousands)

#### (2) Cash and Investments

The Water Division applies the provisions of GASB Statement No. 72, *Fair Value Measurements and Application* (GASB 72) of financial assets and financial liabilities and for fair value measurements of nonfinancial items that are recognized or disclosed at fair value in the financial statements on a recurring basis. GASB 72 establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to measurements involving significant unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are as follows:

- Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets that the Water Division has the ability to access at the measurement date.
- Level 2 inputs are observable inputs other than Level 1 prices such as quoted prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities.
- Level 3 inputs are significant unobservable inputs for the asset.

Where applicable, investments are recorded at fair value, which is determined by quoted market prices using other observable inputs at year-end as reported by the investment custodian. Other investments, which are short-term in nature, are recorded using a cost-based measure.

Purchases and sales of investments are recorded on a trade date basis.

The Water Division deposits all cash with the Office of the Treasurer of the City, which maintains all banking relationships for the Water Division.

As of June 30, 2024, the Water Division had the following cash, cash equivalents, and investments:

MOSIP liquid series	\$ 12,143
Insured cash sweep	 1,218
Total investments, at cost	13,361
Cash deposits	 3,853
Total cash, cash equivalents,	
and investments	\$ 17,214

State statutes and City investment policies authorize the deposit of funds in financial institutions. For City funds, investments may be made in obligations of the U.S. government or any agency or instrumentality thereof, bonds of the State of Missouri or any city within the state with a population of 400,000 inhabitants or more, or time certificates of deposit. In addition, the City may enter into repurchase agreements maturing

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements June 30, 2024 (In thousands)

and becoming payable within 90 days secured by U.S. Treasury obligations, Bankers' Acceptances, and commercial paper maturing and becoming payable within 180 days, obligations of the U.S. government agencies, local government investment pools including MOSIP, or instrumentalities of any maturity as provided by law. The City's funds in the form of cash on deposit or time certificates of deposit are required to be insured or collateralized by authorized investments held in the City's name. Actual investment decisions are made by the Treasurer and the City's fiscal agents.

#### (a) Interest Rate Risk

The Water Division seeks to minimize its exposure to fair value losses arising from changes in interest rates by selecting investments in adherence to the Investment Policy for the City of St. Louis, Missouri (the Investment Policy). The Investment Policy provides that, to the extent possible, the City shall attempt to match its investments with anticipated cash flow requirements. Unless matched to a specific cash flow, the City will not directly invest in securities or make a time deposit with a stated maturity of more than five years from the date of purchase. The average maturity for collateral provided to the City for deposits in connection with a repurchase agreement shall not exceed five years without the written approval of the Treasurer. In connection with any outstanding bond issue, debt service reserve funds may be invested to a maximum maturity of 15 years and up to 30 years with the written approval of the Treasurer.

The Water Division's investments (excluding cash deposits) all have maturities of less than 1 year on June 30, 2024.

# (b) Credit Risk

The City's Investment Policy limits the types of securities available for investment to collateralized public deposits, obligations of the U.S. government or its agencies, local government investment pools including MOSIP, Bankers' Acceptances, and commercial paper. Bankers' Acceptances must be rated with the highest short-term credit rating of any two Nationally Recognized Statistical Rating Organizations (NRSROs) at the time of purchase. Investments in commercial paper are limited to issuing corporations that have a total commercial paper program size in excess of \$250,000 and have long-term debt ratings "AA" or better from at least one NRSRO. At June 30, 2024, the Water Division did not have any Bankers' Acceptances or commercial paper in its portfolio.

The Water Division's investment in MOSIP liquidity series were rated AA+, A-1+, and A-1 by Standard and Poor's. The certificates of deposit are collateralized at 103% and the insured cash sweep are FDIC insured and did not require ratings.

#### (c) Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of a counterparty, the Water Division will not be able to recover the value of the investments or collateral securities that are in the possession of an outside party.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements June 30, 2024

(In thousands)

The City's Investment Policy requires that all cash deposits, time certificates of deposit, deposits with listed institutions, and repurchase agreements be covered by adequate pledged collateral. Acceptable collateral includes U.S. Treasury obligations, other interest-bearing securities guaranteed as to principal and interest by the U.S. government or an agency or instrumentality of the U.S. government, bonds of the State of Missouri, or bonds of the City. The market value of the principal and accrued interest of the collateral must equal 103% of the deposits secured, less any amount subject to federal deposit insurance. All City securities and securities pledged as collateral must be held in a segregated account on behalf of the City by an independent third party with whom the City has a current custodial agreement and has been designated by the Treasurer and Funds Committee as eligible to serve in such a capacity.

At June 30, 2024, all Water Division investments and all securities pledged as collateral are held by the counterparty's trust department or agent in the City's name.

#### (d) Concentration of Credit Risk

The City's Investment Policy indicates that in order to reduce overall portfolio risks while maintaining market average rates of return, the minimum diversification standards by security type shall be as follows:

	Maximum percentage of portfolio	Maximum maturity
U.S. Treasury securities	100 %	5 years
U.S. government agency obligations	100	5 years
Obligations of the State of Missouri	25	5 years
Collateralized certificates of deposits	50	5 years
Collateralized repurchase agreements	25	90 days
Commercial paper	25	180 days
Banker's acceptance	25	180 days

The Water Division does not have a separate investment policy.

At June 30, 2024, the concentration of the Water Division's investments (excluding cash deposits) was as follows:

MOSIP liquid series	91 %
Insured cash sweep	9
	100 %

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

#### (3) Restricted Assets

Cash and investments restricted in accordance with bond provisions and City ordinances at June 30, 2024, is as follows:

Bond funds:	
Waterworks bond fund	\$ 284
Water replacement and improvement account	750
Total bond funds	1,034
Customer deposits	1,289
Service line maintenance	1,892
Total restricted cash and investments	\$ 4,215

Bond fund provisions require that revenues derived from the operation of the Waterworks System be deposited in the Waterworks Revenue Account. From this account, the following allocations are made on the first business day of each month in the following order of priority:

#### Series 2013 Water Revenue Refunding Bond Funds

- (1) To the unrestricted Waterworks Operations and Maintenance Fund, an amount sufficient to pay the estimated operation and maintenance expenses during the next month.
- (2) To the Waterworks Bond Fund, an amount at least equal to the calculated 1/6 amount of interest that will come due on the next interest payment date, plus an amount at least equal to 1/6 of the aggregate principal amount of bonds that will come due on the next bond maturity date. This account shall be used only for the payment of bond principal and interest, as the same shall become due.
- (3) To the Water Replacement and Improvement Fund, an amount equal to \$25 per month until the account balance aggregates \$750. This account shall be used for making replacements, extensions, and improvements to the Waterworks System, and for the purpose of meeting unforeseen contingencies and emergencies arising in the operation of the Waterworks System of the City.
- (4) The remaining balance in the Waterworks Revenue Fund is deposited into the unrestricted Water Contingent Fund. This money shall be used for paying the cost of the operation, maintenance, and repair of the Waterworks System; paying the cost of extending, improving, or making replacements to the Waterworks System; preventing default in, anticipating payments into, or increasing the amounts in the other accounts; paying any gross receipts tax now or hereafter levied by the City; paying the principal or the interest on any subordinate or junior lien bonds; paying any redemption premium due on the bonds; or any other lawful purpose for use by the Waterworks System.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

# (4) Capital Assets and Right-to-use lease Assets

The following table shows the changes in capital assets for the fiscal year ended June 30, 2024:

	Balances June 30, 2023	Additions	Retirements	Transfers	Balances June 30, 2024
Capital assets being depreciated:					
Buildings and structures	6 45,326	136	_	351	45,813
Reservoirs	35,400		_		35,400
Boiler plant equipment	1,454	_	_		1,454
Pumping equipment	20,092	_	_	1,051	21,143
Purification basins and equipment	48,601	_	_	825	49,426
Water mains, lines, and accessories	171,794	2,206	(121)	6,412	180,291
Equipment	20,033	286	_	41	20,360
Motor vehicle equipment	14,168	317	(269)		14,216
Total capital assets being					
depreciated	356,868	2,945	(390)	8,680	368,103
Less accumulated depreciation:					
Buildings and structures	(32,770)	(817)	—		(33,587)
Reservoirs	(18,524)	(745)	—		(19,269)
Boiler plant equipment	(705)	(35)	—		(740)
Pumping equipment	(11,899)	(452)	_	_	(12,351)
Purification basins and equipment	(26,654)	(1,119)	—		(27,773)
Water mains, lines, and accessories	(75,305)	(2,408)	105		(77,608)
Equipment	(19,223)	(324)			(19,547)
Motor vehicle equipment	(8,877)	(1,055)	242		(9,690)
Total accumulated					
depreciation	(193,957)	(6,955)	347		(200,565)
	162,911	(4,010)	(43)	8,680	167,538
Capital assets not being depreciated:					
Land	1,238		_	_	1,238
Construction in progress	6,786	10,379	_	(9,445)	7,720
					.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Total capital assets not					
being depreciated	8,024	10,379		(9,445)	8,958
\$	5 170,935	6,369	(43)	(765)	176,496

Construction in progress consists primarily of various improvements to the Waterworks System.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

The following table shows the right-to-use lease assets for the fiscal year ended June 30, 2024:

	_	Balances June 30, 2023	Additions	Retirements		Balances June 30, 2024
Right-to-use lease assets: Equipment	\$_		180			180
Total lease assets	_		180			180
Less accumulated amortization: Equipment	-		(21)			(21)
Total accumulated amortization		_	(21)	_	_	(21)
Total Right-to-use lease Assets, net	\$_		159			159

#### (5) Employees' Retirement System of the City of St. Louis

The Water Division participates in the Employees Retirement System of the City of St. Louis (Employees System), a cost-sharing, multiple-employer public defined benefit pension plan.

#### (a) Plan Description

All Water Division employees become members of the Employees System upon employment, with the exception of employees hired after attaining age 60.

The Employees System issues a publicly available financial report that includes financial statements and required supplementary information. The Employees System financial statements are prepared using the accrual basis of accounting. That report may be obtained by writing to the Employees Retirement System of the City of St. Louis; 1114 Market Street, Suite 900; St. Louis, Missouri 63101.

The Employees System provides for defined benefit payments for retirement, death, or disability to eligible employees or their beneficiaries based upon creditable service, final average compensation, and a benefit compensation base. Benefits vest to employees covered by the Employees System after the employee has attained five years of creditable service. Employees retire with full retirement benefits after the age of 65 or if the employee's age and creditable service combined equal or exceed 85 years. Employees may retire and receive a reduced benefit after age 60 with five years of creditable service; age 55 with at least 20 years of creditable service; or at any age with 30 years of creditable service. The monthly pension benefits of all retirees or their beneficiaries are adjusted according to the changes in the Consumer Price Index of the U.S. Department of Labor. Increases are limited each year, with total increases to retirees or their beneficiaries limited to 25%.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements June 30, 2024

(In thousands)

On June 8, 2000, the Mayor of the City approved an ordinance passed by the Board of Aldermen, authorizing a Deferred Retirement Option Plan (DROP), which became effective January 1, 2001. This plan states that when members reach retirement age, they are allowed to work for five additional years and defer receipt of their retirement allowance. The calculation of average salary for retirement benefits will not include the additional years of service after normal retirement age. The amount that would have been received as retirement benefit is put in a special DROP account monthly. The DROP account will not be adjusted for cost of living increases. The DROP account earns interest at the actuarial valuation rate of return or at the 10-year U.S. Treasury Bond yield as of September 30 for DROP participants enrolling February 1, 2003 and thereafter. After the members completely terminate employment, the member can withdraw amounts from the DROP account in a lump sum or according to a deferred retirement payment plan.

#### (b) Funding Policy

The Employees System's funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are sufficient to accumulate assets to pay benefits due. If contributions are necessary, level percentage of payroll employer contribution rates are determined using the projected unit credit actuarial cost method.

Employer contribution rates are established annually by the Board of Trustees of the Employees System based on an actuarial study. The Board of Trustees established the required employer contributions rate based on active member payroll of 17.05% effective July 2023 through June 2024. The previous contribution rate was 15.44% effective July 2022 through June 2023.

Employees who became members of the Employees System prior to October 14, 1977, and continued to make contributions, may make voluntary contributions to the Employees System equal to 3% of their compensation until the employee's compensation equals the maximum annual taxable earnings under the Federal Social Security Act. Thereafter, employees may contribute 6% of their compensation for the remainder of the calendar year.

The Water Division's contributions to the Employees System for the year ended June 30, 2024 were \$2,382.

# (c) Net Pension Liability

The Water Division reported a liability of \$19,698 for its proportionate share of the net pension liability as of June 30, 2024. The net pension liability was measured as of September 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of October 1, 2023. The Water Division's proportion of the net pension liability was based on the Water Division's share of contributions to the Employees System relative to the contributions of all Employees System participating employers. As of September 30, 2023, the Water Division's collective proportion was 5.37%, which was a decrease of 0.11% from its proportion as of September 30, 2022.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

The following were some of the significant actuarial assumptions used in the valuation of the Employees System:

Date of actuarial valuation
Actuarial cost method
Inflation rate
Long-term rate of return
Projected salary increases
Mortality rates

October 1, 2023 Entry age normal 2.50% 7.25% 2.50% plus merit component based on employee's years of service Active: 135% of the Pub-2010 General Employee below-median income mortality table for males and 155% for females projected with generational mortality improvements from 2010 using Scale MP-2019 Healthy: 125% of the Pub-2010 General Retiree below-median income mortality table for males and 120% females projected with generational mortality improvements from 2010 using Scale MP-2019 Disabled: 120% of the Pub-2010 Non-Safety Disabled Retiree mortality table for males and 110% females projected with generational mortality improvements from 2010 using Scale MP-2019

The actuarial assumptions used in the October 1, 2023, actuarial valuation were based on the results of an actuarial experience study performed in 2020 which reviewed all the economic and demographic assumptions.

The long-term expected rate of return on the Employees System investments was determined using a building-block approach and a forward-looking model in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These rates of return are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. For each major asset class that is included in

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

the pension plan's target asset allocation as of September 30, 2023, these best estimates are summarized in the following table:

Asset class	Target allocation	Long-term expected real rate of return
Large cap	20.50 %	6.83 %
Mid cap	7.00	7.30
Small cap	6.00	7.90
International large cap	12.00	7.53
Emerging markets	3.00	7.60
Bank loans	3.00	9.40
Core Plus fixed income	11.00	5.80
Core fixed income	11.00	4.90
High Yield	3.00	9.00
Core real estate	7.50	6.80
Infrastructure	5.00	6.90
Private equity	5.00	11.00
Hedge funds	3.00	5.30
Defensive equity	3.00	6.20
Total/average	100.00 %	7.35%

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions will be made at rates equal to the difference between actuarially determined contribution rates and the employee rate. Based on those assumptions, the pension plan fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. For the October 1, 2023, actuarial valuation, a 7.25% long-term rate of return was used. The sensitivity of the net pension liability to changes in the discount rate for the year ended June 30, 2024 for the Water Division is as follows:

	Discount rate	Net pension liability
1% decrease	6.25 % \$	25,854
Current rate	7.25	19,698
1% increase	8.25	14,459

Pension Plan Fiduciary Net Position – Detailed information about the pension plan's fiduciary net position is available in the separately issued Employees System financial report.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements June 30, 2024 (In thousands)

#### (d) Pension Expense

For the year ended June 30, 2024, the Water Division recognized pension expense of \$4,183. Annual pension expense consists of service cost, interest, and administrative expenses on the pension liability less employee contributions and projected earnings on pension plan investments. The difference between actual and expected earnings is recorded as a deferred outflow/inflow of resources and recognized in pension expense over a five-year period.

#### (e) Deferred Outflows/Inflows of Resources Related to Pension

In accordance with GASB Statement No. 68, the Water Division recognizes differences between actual and expected experience with regards to economic or demographic factors, changes of assumptions about future economic or demographic factors, the difference between actual and expected investment returns, changes in proportion, and contributions subsequent to the measurement date as deferred outflows/inflows of resources. At June 30, 2024, the Water Division reported deferred outflow of resources and deferred inflow of resources related to pensions from the following sources as follows:

	_	Deferred outflow of resources	Deferred inflow of resources
Differences between expected and actual experience	\$	764	_
Net difference between projected and actual earnings on			
pension plan investments		3,289	_
Changes in proportion		104	(138)
Assumption changes		_	_
Water Division contributions subsequent to the measurement			
date	_	1,741	
Total	\$_	5,898	(138)

The \$1,741 reported as deferred outflows of resources related to pensions resulting from the Water Division's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024.

The Water Division recognizes differences between actual and expected investment performance included in deferred outflows/inflows of resources on a straight-line basis over five years. Differences between expected and actual experience and changes in actuarial assumptions are amortized over the

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

average expected remaining service life of the Employee System's members. The following table summarizes the future recognition of these items:

	 Amount
Year ended June 30:	
2025	\$ 1,610
2026	718
2027	1,858
2028	 (167)
	\$ 4,019

#### (f) Pension Funding Project

During fiscal year 2008, the City of St. Louis Municipal Finance Corporation issued \$46,700 in Taxable Leasehold Revenue and Refunding Bonds Series 2007 (Pension Funding Project) to fund the Employees System. While the Water Division is not legally responsible for these bonds, \$3,269 of the proceeds was allocated to the Water Division. A \$2,236 liability is reflected as noncurrent liabilities – other liability to the City of St. Louis, Missouri on the balance sheet and is payable to the City of St. Louis by June 30, 2037. A \$115 liability is reflected in current liabilities – other accrued liabilities and is payable to the City of St. Louis by June 30, 2025.

#### (6) Change in Noncurrent Liabilities

The following table shows the changes in noncurrent liabilities for the fiscal year ended June 30, 2024:

		Balance June 30, 2023	Additions	Reductions	Balance June 30, 2024	Due within one year
Water revenue bonds payable (note 7)	\$	5,821	_	(477)	5,344	486
Lease liabilities		_	159	(2)	157	31
Net pension liability (note 5)		19,855	_	(157)	19,698	_
Customer deposits		1,849	943	(1,503)	1,289	_
Other liability due to the City of St. Louis,						
Missouri (note 5)		2,344	_	(108)	2,236	115
Accrued vacation and sick leave liability	_	2,624	206	(289)	2,541	1,929
Total	\$_	32,493	1,308	(2,536)	31,265	2,561

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

The following table shows the future annual lease payments:

	F	Principal	Interest	Total	
Year ended June 30:					
2025	\$	31	5	36	
2026		32	4	36	
2027		33	3	36	
2028		31	2	33	
2029		30		30	
	\$	157	14	171	

#### (7) Water Revenue Refunding Bonds Payable

Water revenue bonds (direct placement debt) outstanding at June 30, 2024, are payable solely from and secured by, a pledge of net revenues from the operation of the Water Division and are as follows:

Series 2013 Water Revenue Refunding Bonds, 1.56%, drawdown loan, payable in		
varying amounts through January 1, 2034	\$	5,344
Less current maturities	_	486
	\$	4,858

#### (a) Series 2013 Water Revenue Refunding Bonds

In November 2013, the Water Division issued \$9,500 (not to exceed) in Water Revenue Bonds (Series 2013 Bonds) through the Missouri Department of Natural Resources Direct Loan Program. This bond issue is a drawdown loan with a fixed interest rate of 1.56% to fund various projects at the water treatment plants and throughout the distribution system. The final drawdown relating to the program was completed in fiscal year 2017.

In June 26, 2023, the City of St. Louis passed Ordinance 71683 which authorized a three-tiered water rate increases as follows: (1) 20% across the board water rate increase effective July 1, 2023; (2) 20% across the board water rate increase effective January 1, 2024 and (3) on January 1 of each calendar year from January 1, 2026 and thereafter, (a) across the board water rate increase based on the annual change in CPI-U for the preceding calendar year as published by the US Bureau of Labor Statistics in the event that the CPI-U for the preceding calendar year is a positive number; and (b) in the event the CPI-U for the preceding calendar year is not a positive number, the rate shall continue without change for another calendar year.

As a result of these increases, flat rate and metered water revenue increased in fiscal year 2024 by \$12,712 or 26% compared to fiscal year 2023. At June 30, 2024, the Water Division's debt coverage ratio was calculated at 393% compared to (1054%) in fiscal year 2023.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

Debt service requirements to maturity of the 2013 Series Water Revenue Bonds are as follows:

	 Principal	Interest	Total
Year ending June 30:			
2025	\$ 486	81	567
2026	497	74	571
2027	507	66	573
2028	517	58	575
2029	528	50	578
2030–2037	 2,809	123	2,932
	\$ 5,344	452	5,796

Principal and Interest payments are due semiannually on January 1 and July 1.

#### (8) Transactions with the City

During the fiscal year ended June 30, 2024 the City charged the Water Division \$3,084 for services rendered by various City departments. This amount is included in the Water Division's operating expenses as interfund services used. At June 30, 2024, \$1,468 was due to the City for services rendered. The Water Division also furnishes water to the fire department, parks department, and most other departments at no charge; while the related cost of all of the water cannot be determined since most of the water provided is not metered, those City buildings that are metered used \$1,011 worth of service for the year ended June 30, 2024. No reduction from the amount the Water Division owed to the City for services rendered was allowed for this water service provided by the Water Division to the City. At June 30, 2024, the Water Division owed \$1,243 to the City for activities relating to refuse.

In addition, throughout the year, the Collector of Revenue of the City of St. Louis, Missouri (the Collector) deducts a 4% gross receipts charge from collections made on behalf of the Water Division. At June 30, 2024, \$1,044 was due to the City. Each year, the Collector computes actual costs incurred relating to services that it provided to the Water Division and refunds any excess deduction. During the year ended June 30, 2024, the Water Division paid \$1,062 net of refunds to the Collector for services rendered.

The Water Division also pays a 6% tax on monthly gross receipts, which is applicable to all public utilities. During the year ended June 30, 2024, the Water Division recorded amounts transferred to the City of \$4,002. This amount is reflected as transfers to the City in the accompanying basic financial statements. No payment in lieu of property taxes is made. At June 30, 2024, \$3,507 was due to the City for gross receipts tax. At June 30, 2024, the Water Division recorded a Due from the City in the amount of \$816 related to timing differences of year-end activity.

#### (9) Contingencies

The Water Division has identified certain of its structures as having asbestos in place. As part of its continuing process of upgrading facilities, the costs for removal of the asbestos material and restoration or

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements June 30, 2024

(In thousands)

replacement of the affected areas are being included in budgets for capital projects. No mandatory time requirement is in effect. The removal plan would be accelerated by changes in plans for remodeling, if any.

As of June 30, 2024, pending litigation of \$304, which the City Counselor's office has determined is probable that a loss contingency will be incurred, has been accrued within the basic financial statements. There is an aggregate of general liability claims outstanding of \$130, which the City Counselor's office has determined there is a reasonable possibility that a loss contingency may be incurred but no accrual has been made within the basic financial statements because the losses are not probable.

At June 30, 2024, the Water Division has \$832 in gain contingencies related to damages caused by others to Water Division properties that are not reflected within the basic financial statements because such transactions may not be recognized as revenue prior to realization.

#### (10) Risk Management

The Water Division is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Water Division participates in the Settlement Fund, an internal service fund of the City. The purpose of the Settlement Fund is to account for risks in which the City is self-insured, primarily workers' compensation, unemployment benefits, certain general liability, and various other claims and legal actions. All self-insured workers' compensation claims liabilities and payments are recorded in the Settlement Fund. The Water Division reimburses the Settlement Fund for workers' compensation claims on a cost-reimbursement basis. At June 30, 2024, the Water Division owed the Settlement Fund \$5,557 for unreimbursed workers' compensation claims and is included in Due to City of St. Louis, Missouri on the balance sheet.

#### (11) Wholesale Water Contracts

The Water Division has entered into contracts for the sale of water to the following parties: the cities of St. Charles, Missouri and St. Peters, Missouri; the Missouri American Water Company (the Company); and the Public Water Supply District No. 2 of St. Charles County, Missouri. The parties have agreed to pay for water at a rate based on certain costs incurred at the Howard Bend Water Treatment Plant.

Additionally, the Water Division and the Company have amended their agreement whereby the Company has agreed to purchase a minimum quantity of water per month from the Water Division. The Water Division renewed this contract, which became effective in December 2015 and will expire in 2025.

(An Enterprise Fund of the City of St. Louis, Missouri)

Notes to the Basic Financial Statements

June 30, 2024

(In thousands)

#### (12) Pledged Revenue

The Water Division has pledged specific revenue streams to secure the repayment of the Series 2013 Bonds. The following table lists those revenues along with the purpose of the debt, the term of the commitment, the approximate proportion of the pledged revenue to revenue collected of the revenue stream as estimated at June 30, 2024, the current fiscal year principal and interest on the debt and the amount of pledged revenue earned during the current fiscal year:

Type of revenue pledged	General purpose for debt	Term of pledged commitment	Proportion of pledged revenue to revenue collected	Principal and interest for the year ended June 30, 2024	Revenue recognized for the year ended June 30, 2024
All Water Division revenues	Funding of various water division infrastructures	Through 2034	1 % \$	566	69,313

As of June 30, 2024, the remaining principal and interest requirement is \$5,796 payable through January 2034 (fiscal year 2034). The proportion of pledged revenue to revenue collected is estimated at 1% at June 30, 2024.

**OTHER INFORMATION – UNAUDITED** 

#### Schedule 1

#### WATER DIVISION OF THE CITY OF ST. LOUIS, MISSOURI

(An Enterprise Fund of the City of St. Louis, Missouri)

# Detailed Schedule of Certain Operating Expenses - Unaudited

Year ended June 30, 2024

(In thousands)

Supply and purification: Salaries and wages \$ Support services Other services Materials and supplies Depreciation Chemicals	5,643 3,433 2,507 595 39 13,840 26,057
Less amounts capitalized or allocated to other accounts	
Total supply and purification \$	26,057
Transmission and distribution: Salaries and wages \$ Support services Other services Materials and supplies Depreciation	8,277 659 6,340 3,511 852 19,639
Less amounts capitalized or allocated to other accounts	(3,596)
Total transmission and distribution \$	16,043
Power and pumping: Salaries and wages Support services Other services Materials and supplies Depreciation Purchased power	2,920 1,653 1,559 164 11 3,978 10,285
Less amounts capitalized or allocated to other accounts	
Total power and pumping \$	10,285

#### Schedule 1

#### WATER DIVISION OF THE CITY OF ST. LOUIS, MISSOURI

(An Enterprise Fund of the City of St. Louis, Missouri)

# Detailed Schedule of Certain Operating Expenses - Unaudited

Year ended June 30, 2024

(In thousands)

Administrative and general: Salaries and wages \$ Support services Other services Materials and supplies Depreciation Bad debt expense	2,251 156 665 148 3 2,724
	5,947
Less amounts allocated to other accounts	(2)
Total administrative and general \$	5,945
Customer accounting:	
Salaries and wages \$	1,587
Support services	415
Other services	49
Materials and supplies	64
Depreciation	28
	2,143
Less amounts capitalized or allocated to other accounts	
Total customer accounting	2,143

See accompanying independent auditors' report.

#### Schedule 2

#### WATER DIVISION OF THE CITY OF ST. LOUIS, MISSOURI

(An Enterprise Fund of the City of St. Louis, Missouri)

#### Schedule of Costs for Howard Bend Water Sales – Unaudited

Year ended June 30, 2024

#### (In thousands)

I.	Direct Costs of Supply and Purification – Howard Bend Labor Chemicals Support services Other materials and services	\$ 2,509 5,462 1,129 1,275
		\$ 10,375
II.	Direct Costs of Power and Pumping – Howard Bend Power Labor Support services Other materials and services	\$ 1,964 1,208 371 912
		\$ 4,455
111.	General Office Expenses – Power and Pumping	\$ 934
IV.	General Office Expenses – Supply and Purification	\$ 1,364
V.	Right-to-use lease, net	\$ 19
VI.	Reservoir Maintenance	\$ 74
VII	. Administration and Finance Costs City services Labor Other services and miscellaneous Support services	\$ 1,443 2,251 816 156
		\$ 4,666
VII	I Specified Labor Costs Transmission and distribution Supply and purification Power and pumping Customer accounting	\$  8,277 5,643 2,920 1,587 18,427

Note: The Water Division of the City of St. Louis, Missouri, has entered into contracts for the sale of water to the following parties: the cities of St. Charles, Missouri, and St. Peters, Missouri, the Missouri American Water Company and the Public Water Supply District No. 2 of St. Charles County, Missouri. Under the terms of these agreement, the parties have agreed to pay for water at a rate based on certain costs incurred by the Water Division as its Howard Bend Water Treatment Plant. This information is presented in accordance with the requirements of the contracts and is included for use by the parties in determining water rates charged.

See accompanying independent auditors' report.